

161. Gross, *Voting in the Security Council and the PLO*, 70 *AM. J. INT'L L.* 470, 479 (1976).

162. *Id.* at 477.

163. *Id.* at 478-79.

164. U.N. CHARTER preamble.

165. *Id.* rt. 80 (emphasis added).

166. See the text accompanying note 172 *infra*.

167. Gross, *supra* note 161, at 479.

168. "Law is more usefully thought of as the conjunction of patterns of authority and patterns of control. Authority refers to expectations that an action is consistent with community beliefs about permissible decisions, decision-makers, and procedures... [C]ontrol refers to the degree to which community practices actually conform to expectations of authority or are sanctioned for deviation". *LAW AND THE INDO-CHINA WAR* 12 (J. Moore ed. 1972).

169. President Mohammed Anwar El-Sadat of Egypt urged the PLO to form a provisional government in a speech on Sept. 28, 1972. See *Al-Ahram* (Egypt), Sept. 29, 1972, at 5, col. 1.

170. See *Al-Hadaf* (Kuwait weekly), Mar. 20, 1975, at 6, cols. 1-4.

171. See Bilal Al-Hassan, in *Al-Balagh*, Oct. 9, 1972, at 24-27; Khalid Al-Hassan, in *Al-Watan* (Kuwait), Jan. 5, 1979, at 12, cols. 1-5; Yassir Arafat, in *Al-Nahar Al-Arabi wa Al-Dawli* (Paris), Jan. 29, 1979, at 5, col. 2; and Abu Sharif, in *Al-Qabas* (Kuwait), Jan. 30, 1979, at 15, cols. 1-4.

172. By way of example, the then United States Secretary of State, Robert Lansing, addressed the following letter to the President of the Committee: "[T]his Government experiences a feeling of genuine satisfaction in being able to comply with your request by recognizing the Polish Army, under the supreme political authority of the Polish National Committee." H. BRIGGS, *THE LAW OF NATIONS* 103 (2d ed. 1952).

173. *Id.* at 104.

174. See the text accompanying note 42.

175. The two accords, A Framework for Peace in the Middle East, and Framework for the Conclusion of a Peace Treaty, were signed by President Sadat of Egypt and Prime Minister Begin of Israel, and witnessed by President Carter, on Sept. 17, 1978. For texts, see U.S. DEPT OF STATE, PUB. NO. 8954, *THE CAMP DAVID SUMMIT* 6, 10 (1978); and 17 *INT'L LEGAL MATERIALS* 1463, 1466, 1470 (1978). Both accords ignored the PLO but suggested a Palestinian self-rule autonomy to be created in the West Bank and Gaza, without the PLO. American, Egyptian, and Israeli efforts have been frustrated by Palestinians who insist that the PLO is their sole and legitimate representative.